

Humanitarian-Development Nexus Steering Committee Terms of Reference

The volume, cost and length of humanitarian assistance over the past 10 years has grown dramatically including in Pakistan, mainly due to the protracted nature of crises and scarce development action in many contexts where vulnerability is the highest. For example, inter-agency humanitarian appeals now last an average of seven years, and the size of appeals has increased nearly 400 per cent in the last decade. This trend has given new urgency to the long-standing discussion around better connectivity between humanitarian and development efforts. At the same time, the adoption of the 2030 Agenda and the Sustainable Development Goals (SDGs) set out not just to meet needs, but to reduce risk, vulnerability and overall levels of need, providing a reference frame for humanitarian and development actors to contribute to the common vision of supporting the furthest behind first and a future in which no one is left behind.

Strengthening the humanitarian-development nexus was identified by the majority of stakeholders as a top priority at the World Humanitarian Summit (WHS), including donors, NGOs, crisis-affected States and others including the Government of Pakistan, and it received more commitments at the WHS than any other area. The New Way of Working frames the work of development and humanitarian actors, along with national and local counterparts, in support of collective outcomes that reduce risk and vulnerability, over a multi-year timeframe, based on the comparative advantage of different actors.

In Pakistan, there is acknowledgement and recognition that greater collaboration, coordination and coherence between humanitarian and development actors must be done in a way that respects humanitarian principles. Both at the HCT and UNCT, the New Way of Working was agreed to be applied in guiding the humanitarian-development nexus work. While joint analysis will be undertaken, in the case of complex emergencies separate humanitarian plans and coordination structures will remain an operational necessity to enable life-saving and protection assistance to reach those most in need.

Objectives

The UNCT and HCT proposes the formation of a multi-stakeholder Steering Committee to provide strategic and operational direction for international and national support to the government; time critical work is better implemented and coordinated, and that operational plans are developed and implemented in priority sectors. The Steering Committee will ensure that the transition period from humanitarian to development is sustainable and managed with full consideration of the ongoing vulnerabilities and urgent needs of the population. The Steering Committee will be a platform for the international community to coordinate with the relevant government departnments and units. The Steering Committee will be mandated to develop collective outcomes in line with the World Humanitarian Summit's *New Way of Working* to allow for smooth transition into development frameworks such as UNSDF/OPIII (UNDAF), and others.



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Priority Tasks and Deliverables

- Develop a workplan and timeline to help guide UN's work on the transition from humanitarian to development that is aligned to the government plans.
- Undertake a stakeholder mapping integrating the key development and humanitarian government bodies that will help to identify entry points for the UN in terms of influence and impact.
- Develop a unified and common approach to NOCs (for instance through the Access Working Group).
- Undertake a vulnerability analysis.
- Sets out a coordination structure that connects the development community to emerging
 government institutions to foster sustainable development and economic regeneration in line
 with the Sustainable Development Goals, Pakistan Vision 2025 and the UNSDF/OPIII (UNDAF).
- Strengthen participatory approaches that involves work with the community and tribal representatives.
- Identify areas where specific capacity development investment is required to deliver results.
- Utilize inputs from all key stakeholders, including community / tribal representatives and ensure effective and collective accountability, monitoring and evaluation mechanisms are in place.
- Activate resource mobilization.

Governance Structure of the Task Force

The Steering Committee will be co- chaired by RC/HC and the Chief Administrative Officer of the province/area where humanitarian-development transition takes place. Beside the UN cluster lead agencies, the World Bank, civil society representatives and two donors will have full membership.

Non-members may be invited on an *ad hoc* basis for assisting in discussion and acting on specific issues. The Steering Committee will be supported by OCHA and the RCO providing joint secretariat role.

Meeting Schedule

TF meetings will take place on a bi-monthly basis or as advised by the Chair. Ad hoc meetings may be convened in response to needs.